

MEMORANDUM
FROM THE OFFICE OF THE CITY MANAGER

To: Mayor and City Commission
From: Pam Brangaccio, City Manager *PJB*
Re: City Manager's Report – June 24, 2014
Date: June 17, 2014

The Annual Seaside Fiesta event runs from 5:00 to 9:00 p.m. on Thursday, June 19th along Flagler Avenue; free park 'n ride will be available once again.

Volusia County will be hosting an all-day County-wide workshop on water quality beginning at 9:00 a.m. on June 26th at the Ocean Center, Rooms 202 ABC. Khalid & Kyle will be presenting on behalf of the City. The Utilities Commission staff will also be presenting water and sewer information. The invitation and agenda is provided with this report.

State Representative David Santiago is hosting Volusia County's 2nd Annual "One Volusia" at 10:00 a.m. on June 27th, the invitation is attached.

The Historic Chamber of Commerce Building has been scheduled for tenting and maintenance. They will be closing at noon on Wednesday, July 23, 2014 and re-open 9:00 a.m. Monday, August 4, 2014. This is part of preventive maintenance contract for the City-owned building.

Planning Solutions Corp. has submitted the attached grant request on behalf of the waterfront cities in Volusia County to develop a Blueways Master Plan focusing on the intracoastal waterway.

NSB continues to receive recognition as a recent article in the Orlando Sentinel depicts New Smyrna Beach as a "quiet gem at beaches, beyond". A copy of the article is attached.

The preconstruction notice has been issued for the Colony Park Roadway Extension; site prep work could start in July with a formal groundbreaking set for August 4th.

Environmental Consulting Services has submitted the Site Monitoring/Closure Plan for the 504 Industrial Park Avenue property. A copy of the transmittal letter along with the FDEP letter regarding use and access restrictions associated with the property are provided.

A copy of the Standard & Poor's rating on the City's General Obligation Bond is attached. The rating has been raised by one notch to AA from AA-. This upgrade to the City's bond rating reflects well on the City's fiscal policies, and the economic development/growth occurring in the City.

August 4th will also be the ground breaking for the Babe James Expansion, as well as an "early preview" of the new SR 44 Fire Station, and new ALS unit.

Should you have any questions or need additional information, just give us a call.



JASON P. DAVIS
COUNTY CHAIR

June 4, 2014

PAT PATTERSON
VICE CHAIR
DISTRICT 1

JOYCE CUSACK
AT-LARGE

To: Volusia County City Managers

JOSHUA J. WAGNER
DISTRICT 2

DEBORAH DENYS
DISTRICT 3

Re: Water Quality Workshop

DOUG DANIELS
DISTRICT 4

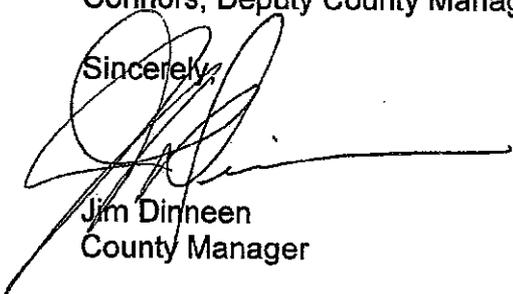
PATRICIA NORTHEY
DISTRICT 5

JAMES T. DINNEEN
COUNTY MANAGER

The Volusia County Council will be conducting a countywide workshop on surface water quality with specific attention to the St. Johns and Halifax / Indian River systems, including related tributaries and springshed. The workshop will examine current water quality conditions and the impacts of stormwater, wastewater, and septic system discharges. The workshop will be held at the Ocean Center, rooms 202 ABC on Thursday, June 26, 2014 beginning at 9 AM (agenda attached).

The County Council appreciates your participation in this important workshop. Attached is an outline of the suggested topics for the city to address for a broad understanding of current efforts and future plans. Each city spokesperson will be allocated up to 10 minutes for presentation. In addition, there will be participant seating for an elected city official from your city. Please direct any inquiries to Mary Anne Connors, Deputy County Manager at (386) 736-5920.

Sincerely,



Jim Dinneen
County Manager

Attachments

VOLUSIA COUNTY COUNCIL
June 26, 2014 Water Quality Workshop Agenda

9:00 AM **Welcome and Introductions**

9:10 AM **Water Quality Conditions**

Priority surface waters

St. Johns River

Blue Spring

Gemini Spring

Halifax/Indian River Lagoon

Mosquito Lagoon

Halifax River

Tomoka River

Spruce Creek

9:40 AM **TMDL Regulatory Process**

Water Quality Background

Conditions in Volusia County

TMDL, BMAP and Impairments

10:10 AM **Volusia County Stormwater Management**

Activities & Projects

10:30 AM **Morning Break**

10:40 AM **Sewer/Septic Infrastructure**

Sewer Infrastructure and Surface Water Discharge

Private Package Plants

Treatment standards and disposal

Septic Tanks

Wastewater disposal/conveyance methods and technology advances

Existing septic tanks

VC Health Department Report

Prioritization of systems for retrofit

Retrofit systems and financial challenges

11:15 AM **St Johns River Water Management – Activities/Projects**

11:35 AM **Department of Environmental Protection – Activities/Projects**

12:05 AM **Lunch (on your own)**

VOLUSIA COUNTY COUNCIL
June 26, 2014 Water Quality Workshop Agenda

1:45 PM **Cities – Activities/Projects**

Stormwater Management

Wastewater Management

Fertilizer Regulations

Challenges

City Presentations

North Halifax Area

Ormond Beach

Daytona Beach

Daytona Beach Shores

Ponce Inlet

Holly Hill

South Daytona

Port Orange

South Halifax/Lagoon Area

New Smyrna Beach

Edgewater

Oak Hill

Break (10 minutes)

St John's and Springs Area

DeLand

Lake Helen

Orange City

DeBary

Deltona

3:15 PM **Public Comment**

3:45 PM **Afternoon Break**

4:00 PM **Discussion and Direction**

VOLUSIA COUNTY COUNCIL
JUNE 26, 2014 WATER QUALITY WORKSHOP
OUTLINE FOR CITY PRESENTATIONS

A. Stormwater Management

1. Stormwater outfalls to river systems
2. Activities and infrastructure to treat stormwater runoff
3. Capital improvement plans

B. Wastewater Management

1. Treatment facilities and sewer infrastructure network
2. Disposition of treated effluent (surface water discharge, reuse, storage...)
3. Capital improvement plans:
 - a. to reduce surface water discharge
 - b. to reduce septic systems or small package plants

C. Fertilizer Restrictions

D. Challenges and Proposals



DAVID SANTIAGO STATE REPRESENTATIVE

Invites you to Attend
Volusia County's 2nd Annual
"One Volusia"

June 27, 2014

10:00 AM – 12:00 PM

Daytona International Speedway

Bill France Room

11801 W. International Speedway Blvd.

Daytona Beach, FL 32724

Featuring

**Enterprise Florida &
Team Volusia**

For more information contact Eric Raimundo

eraimundo@myfloridahouse.gov or call 386-577-6100

We look forward to having all guests engage each other as we continually move forward to ensure Volusia County and Florida's success as a national and international business leader. Come meet local elected officials from the cities and County of Volusia as well as members from the following organizations:



Winkler, Sandy

From: Brangaccio, Pam
Sent: Friday, June 6, 2014 5:58 PM
To: Winkler, Sandy
Cc: Resheidat, Khalid; Henrikson, Gail
Subject: FW: 2014 Community Planning Technical Assistance Grant Request
Attachments: DEO Community Assistance Grant Request Ltr - Blueways MP-SUBMIT.pdf; Blueways MP attachments-Submit.pdf

Add final copy w/this email to June 24th CM Report.

From: Beth Lemke [mailto:blemke@planningsolutionscorp.com]
Sent: Thursday, June 05, 2014 11:17 PM
To: nia.clark@deo.myflorida.com
Cc: 'Kurt Swartzlander'; Brangaccio, Pam; jyarbrough@southdaytona.org; joyce.shanahan@ormondbeach.org; citymanager@cityofedgewater.org; 'Chisholm, James'; gkisela@port-orange.org; Jacki Maswary; Henrikson, Gail; kdonahue@port-orange.org; wclark@port-orange.org; Patty Rippey; 'Dillard, John'; ric.goss@ormondbeach.org; bergerr@codb.us; 'Michael Chitwood'; loretta.moio@ormondbeach.org; ted.davidson@ormondbeach.org; dlear@cityofedgewater.org; jcorder@cityofedgewater.org
Subject: 2014 Community Planning Technical Assistance Grant Request

Hi, Nia-

Please find attached a grant request for Technical Assistance on behalf of the Cities of Ormond Beach, Holly Hill, Daytona Beach, South Daytona, Port Orange, Edgewater and New Smyrna. The attachments include a letter of request and associated supporting documentation.

These waterfront communities are collaborating on an effort to develop a Blueways Master Plan focusing on the intracoastal waterway and require technical assistance funding. Without this funding, the comprehensive assessment of the waterway will not be done.

If you should have questions or require additional information please do not hesitate to contact me at 407.491.9477.

Please respond with an email confirming receipt of this correspondence and documents.

Thank you for the opportunity to submit this request and partner with the state Department of Economic Opportunity on such important economic development initiatives.

Beth G. Lemke, AICP, President



Office: 1000 N. Beach Blvd., Suite 2000 / Daytona Beach, FL 32114
Mail P.O. Box 40294 / Orlando, FL 32815-0294
Ph. 407-491-9477



Office: 206 N. Beach St, Suite 205 / Daytona Beach, FL 32114
Mail: P.O. Box 4036 / Ormond Beach, FL 32175-4036
Ph. 407-491-9477

June 5, 2014

Mr. William B. Killingsworth
Director, Division of Community Development
Division of Community Development / Community Planning
107 East Madison Street
Caldwell Building, MSC 160
Tallahassee, Florida 32399

Re: Letter of Request & Scope of Work
Community Planning Technical Assistance Grant
Volusia Coastal Communities Collaboration – Blueways Master Plan

Dear Mr. Killingsworth:

Please consider this letter as a request for a Community Technical Assistance Grant from the Cities of Daytona Beach, Holly Hill, New Smyrna Beach, Ormond Beach, Port Orange, South Daytona and Edgewater to develop a Blueways Master plan. Extensive coordination and collaboration has already begun as excitement builds about this funding opportunity to make the Blueways Master Plan a reality in for the waterfront communities of Volusia County.

The Project and Its Importance to the Community

This project is being jointly pursued through a collaboration of the coastal communities in Volusia County listed below. Based on meetings with the City Managers of each of these communities, all had individual specific issues they were working on relative to their waterways (listed below), and agreed there was a benefit to conducting a comprehensive assessment that addressed issues common to all. Each indicated a desire to submit a grant request in the amount of \$25,000 per community to DEO for the Blueways Master Plan. Initial issues identified in preliminary discussions with each City are listed below.

- Daytona Beach – mooring fields, derelict vessels
- Holly Hill – mooring fields, fire boat/emergency access, park access to the water
- New Smyrna Beach – project prioritization and implementation, demand and access
- Ormond Beach – pier system on east side of bridge; minimal improvements otherwise
- Port Orange – collaborative approach, funding
- South Daytona – dredging is key, mooring fields
- Edgewater - marine-related development expansion, access



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After the initial discussions, each of the communities listed above provided written authorization and direction to proceed with obtaining funds to conduct the Blueways Master Plan. The Cities of Oak Hill and Daytona Beach Shores indicated they did not have public waterfront property and Ponce Inlet indicated they had pre-established priorities that were set by the Town Council. The County of Volusia is providing technical support and assistance.

Documentation of each community's support is attached. Holly Hill's Acting City Manager and Community Services Director have authorized the submittal of the request and are taking it to the City Commission on June 10, 2014. Likewise, South Daytona's City Manager has authorized the submittal of the request and is also taking it to their City Commission on June 10. Daytona Beach authorized the submittal and determined that it did not need to go to the City Commission at this time.

There is growing excitement in the community about the opportunity to improve access to our waterway. The following article ran on June 3, 2014 in the Daytona Beach News Journal:

Port Orange considers state funds for waterway study

By LACEY McLAUGHLIN
lacey.mclaughlin@news-jml.com

PORT ORANGE — Council members will decide Tuesday whether to partner with six other cities seeking state funding for an economic and recreational study of the Halifax River.

Funding available through the Florida Inland Navigation District and the Florida Department of Economic Opportunity could provide each city with \$25,000 to participate in a study that would help form a maritime management plan from Ormond Beach to Edgewater. As part of the application process, Port Orange would pay \$2,625 to Planning Solutions Corp., a public consulting firm that is facilitating the grant application process.

The plan would be utilized as a tool to provide a five-year analysis of maritime needs that

"The premise is to look comprehensively at the waterway and the waterfront from an economic development standpoint."

BETH LEMKE
Planning Solutions Corp.
President

would include an inventory of public boat ramps and parking, docking facilities, commercial and working waterfront properties and economic conditions impacting the boating community.

"The premise is to look comprehensively at the waterway and the waterfront from an economic development standpoint,"

said Planning Solutions Corp. President Beth Lemke. "A lot of communities are already looking at waterfront plans, but the whole idea is to look at those plans together."

Lemke said one of the study's goals would be to attract more boaters traveling along the Intracoastal Waterway to restaurants and festivals by providing more boat docks and easy access to inland areas. As Port Orange moves forward on Riverwalk Park, green space along the Halifax River that would accompany future condos and retail space, long-range planning is important for maximizing economic opportunities in that area, she said.

Cities that have applied for the grant include Ormond Beach, Holly Hill, Daytona Beach, South Daytona, New Smyrna Beach and Edgewater.





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Scope

While the Cities along the Intracoastal Waterway are diverse, they share a number of similar issues relative to the waterway. The River provides a connection to the Ocean through Ponce Inlet and smaller creeks and canals provide additional waterway access for residents, business owners, visitors and marine life. The Blueways Master Plan will address issues common to all of the waterfront communities, while allowing each community to have its own unique focus.

The purpose of the Blueways Master Plan is to promote and maximize the public benefit and enjoyment of the Intracoastal Waterway and connections to other navigable waterways, while identifying and prioritizing the waterway access needs of the coastal communities. The plan will be utilized as a tool to provide a 5-year planning analysis and forecast for the maritime needs of the community, and will include, at minimum, the following:

1. Public boat ramp and ramp parking inventory and analysis.
2. Public mooring and docking facility analysis, including day docks and transient slips.
3. Commercial and working waterfront identification and needs analysis.
4. The identification, location, condition and analysis of existing and potential navigation channels.
5. An inventory and assessment of accessible public shorelines.
6. Public waterway transportation needs.
7. Environmental conditions that affect boat facility siting, a current resource inventory survey, and restoration opportunities.
8. Economic conditions affecting the boating community and boating facilities.
9. Acknowledgment and coordination with existing data and information.

The subject of this grant request is to focus on the issues that are specific to each community as well as #8 – economic conditions affecting the boating community and boating facilities.

Management & Collaboration

The plan will be developed with the guidance of a steering committee consisting of each community's City Manager (or designee). A technical steering committee is envisioned to solicit input from agency technical staff, environmental, marine industry and other pertinent interest groups. At least one presentation will be made to each community along the waterway. Public comments will be solicited and considered throughout the process.

Project's Ability to Promote Economic Development

Access to and maintenance of the waterways is critical to the community's sustainability. Boaters in Volusia County currently spend \$24.6 million annually on gas, food and drinks at non-marine-related establishments. The current (4/2011) economic impact of the waterway in Volusia County is:

- \$235.4 million in business volume
- \$53.4 million in personal income

Planning Solutions CorpTM

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- 1,466 jobs
- \$11.2 million in tax revenue

The Blueways Master Plan will enable the coastal communities to utilize the waterway as a transportation mode, to better capitalize on this market sector by identifying, prioritizing and providing additional facilities and improving access.

The East Central Florida Regional Planning Council, acting as the area's Economic Development District adopted the East Central Florida Comprehensive Economic Development Strategy (CEDS) in September 2013. The purpose of this strategy is to bring together the public and private sectors to create an economic roadmap to diversify the Region's economy. An excerpt from the CEDS states: "The East Central Florida Region strives to attract and develop the following existing and new clusters...." (See below) One of the **identified clusters is the Maritime Industry and Transportation and Logistics.**

This funding request is consistent with the East Central Florida CEDS. It states we must move from competition to collaboration. This master plan process is a model for public sector collaboration of economic development resources.

East Central Florida Comprehensive Economic Development Strategy

Unprecedented challenges require innovative solutions for creating jobs and promoting regional prosperity. As a region, we must move from competition to collaboration.

WHAT IS A REGIONAL INNOVATION CLUSTER?
 "Regional Innovation Clusters (RIC) are a geographically-bounded, active network of similar, synergistic or complementary organizations which leverage their region's unique competitive strengths to create jobs and broader prosperity" (U.S. Department of Commerce, Economic Development Administration).

Florida's Aviation & Aerospace Cluster

- Aviation Companies
- Aerospace Companies
- Commercial Airports
- ✈ Military Flight Facilities
- ▲ Commercial Spaceports
- ☆ State Capital

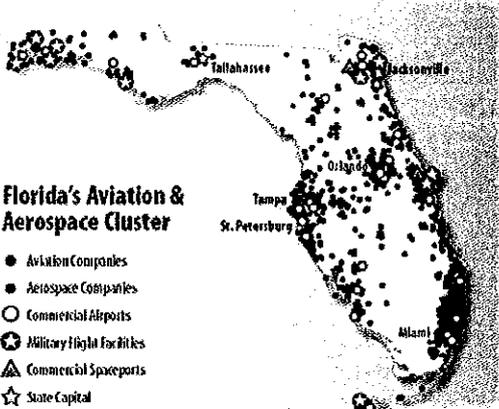


Figure 36: Florida's Aviation and Aerospace Cluster (Source: Enterprise Florida)

WHY DO RICs MATTER?

- They create a transition from unemployment or underemployment to high-skill jobs.
- On average, jobs within clusters pay higher wages.
- Regional industries based on inherent place-based advantages are less susceptible to off-shoring.
- They create many new opportunities for American workers.
- They connect disenfranchised communities to new career and educational opportunities.
- They stabilize communities by re-purposing idle manufacturing assets, engaging underutilized human capital, and contributing to improvements in the quality of life.

(Source: U.S. Department of Commerce, Economic Development Administration)

The East Central Florida Region strives to attract and develop the following existing and new clusters:

- Aerospace and Defense
- Agriculture
- Clean Tech and Energy
- Digital Media
- Financial Services and Investment
- Information Technology
- Life Sciences
- Maritime Industry and Transportation and Logistics
- Tourism



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Innovative Components which have Applicability to other Local Governments

Area-wide Collaboration of the Coastal Communities - The area wide focus on the collaboration effort can serve as a role model for other areas with applicability around the State. This is the first time in the history of Volusia County that the individual coastal communities have voluntarily joined together to identify and prioritize future waterway needs in a systematic manner.

Waterway Master Planning – Preparing a comprehensive assessment of waterway access needs across jurisdictional boundaries is an innovative concept. Not only will this effort begin to look at waterway access demand and capacity (boardwalks, open spaces, boat ramps, piers, docks, mooring fields) in a comprehensive manner, it will also look comprehensively at environmental conditions, restoration opportunities, economic benefits and working waterfronts potential.

Maritime Industry as Economic Diversification - Looking at the waterways as an economic development engine and providing the accessibility to capitalize on this resource to meet existing demand, capture missed demand that moves through the region but does not stop here and induce additional demand is an innovative approach to economic development.

Volusia County is home to a growing manufacturing workforce supporting more than 430 manufacturing companies. Boston Whaler is a major local manufacturer that is part of a strong production cluster focused on recreational marine. Jayne Fifer, president and CEO of the VMA manufacturing alliance was quoted in the Daytona Beach News Journal recently, saying "...the Boston Whaler boat manufacturing plant in Edgewater... where company officials late last month announced plans to expand that facility by more than 58,000 square feet. The plant, which employs 500 workers, also is set to add at least 46 more jobs over the next three years."

Waterway as Transportation Spine – Recognizing the importance of the waterway as a freight, commuter and recreational transportation mode while understanding the importance of *Multimodal Connections* is innovative with statewide applicability. Connectivity of the waterway to parks, trails, bike paths, and other non-marine related destinations will improve quality of life for all. The plan will assess the use of the waterways as a transportation mode and the intermodal aspects of connections to other modes.

Schedule / Length of Time Required

The completion of the specific community's chapter of the plan will take approximately one year. The deliverable will be completed by May 15, 2015.





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Funding Requested

Funding in the amount of \$25,000 for each community listed herein is requested, as follows:

- Daytona Beach \$25,000
- New Smyrna Beach \$25,000
- Ormond Beach \$25,000
- Edgewater \$25,000
- Port Orange \$25,000
- Holly Hill \$25,000
- South Daytona \$25,000

The \$25,000 will be used for the respective plan for each community.

Thank you in advance for your consideration. If for any reason, the full amount of requested funding is not able to be provided, it would be greatly appreciated if you would please advise what funding is available prior to making the official allocation.

Thank you so much for providing this technical assistance opportunity for these Cities!

Please do not hesitate to contact me at 407.491.9477 should you have any questions.

Sincerely,

A handwritten signature in black ink that reads "Beth G. Lemke". The signature is written in a cursive, flowing style.

Beth G. Lemke, AICP
President

orlandosentinel.com/travel/destinations/florida/new-smyrna-beach/os-fla-travel-new-smyrna-beach-060814-20140607,0,3312954.story

Orlando Sentinel

New Smyrna Beach: Quiet gem at beaches, beyond

By Jim Abbott, Orlando Sentinel

June 7, 2014

Although the signature attraction is 13 miles of white-sand beaches, a visitor can be captivated in New Smyrna Beach without putting toes in the water. advertisement

Art galleries, museums, antiques shops, history and an array of laid-back bars and eateries compete for attention with the waves that have made this cozy destination a surfing mecca in southern Volusia County. Compared with the more publicized spring-break magnets of Daytona Beach to the north and Cocoa Beach to the south, New Smyrna Beach remains an unspoiled gem as quiet as the morning sunrise over the Atlantic Ocean.

Flagler Avenue fun

Off the sand, the road to uncovering New Smyrna Beach's charms runs along the city's Waterfront Loop. A 6-mile rectangular route that encompasses historic business districts on Flagler Avenue and Canal Street, the Loop bends east again on State Road 44, over the South Causeway to the beachside.

On pedestrian-friendly Flagler Avenue, the diversions range from touristy souvenir shops to homegrown businesses that cater to the whimsical and the practical.

Inside the cramped confines of Nichols Surf Shop, a beachside fixture since 1969, the rows of fiberglass boards meld with the aroma of suntan lotion and surf wax to make the hidden surfer's soul emerge from even the most inept landlubber. How else would a middle-age journalist unable to keep his balance on a skateboard find himself considering the purchase of a \$200 foam-topped longboard?

Not that such commitment is required.

Nichols rents surfboards, body boards, wet suits, kayaks, small sailboats, bikes and other sporting equipment and offers free delivery in the New Smyrna Beach area. Surfing lessons also are available.

No instruction is needed to lounge on the deck next door at Nichols Surf Cafe. Housed in a 1910 bungalow built from a Sears mail-order kit, the cafe is touted by the owners as "the best porch for people-watching" on Flagler Avenue. If all that observation sparks an appetite, the menu ranges from breakfast bagels to sandwiches, and there's also an espresso bar.

An array of independent galleries caters to those with an eye for art.

Fernandez Gallery, a block north of Flagler on Cooper Street, features the photography of Gabriel Fernandez, whose vibrant color images chronicle people and places from Costa Rica to the dunes of

nearby Canaveral National Seashore. The tiny shop, where one of the owner's chocolate Labs helped with customer service, also features jewelry made of seeds, coconuts, bamboo, gourds, coffee beans, orange peels and butterfly wings.

A few blocks west on Flagler, the aptly named Jonah's Cat's Art Gallery showcases the fanciful work of painter Samuel Ruder. His colorful, almost Seussian drawings, often depict his life at home with his wife and nearly two dozen felines.

Mainland diversions

Head west on Flagler Avenue on the North Causeway over the Intracoastal Waterway to find the Canal Street Historic District, another pedestrian-friendly business district featuring historic architecture, tree-lined sidewalks and an assortment of less-beachy antiques shops, galleries and attractions, including the New Smyrna Museum of History.

The four-block business district serves as the backdrop for a busy schedule of events that includes a weekly farmers market, monthly Art Stroll/Gallery Walk and Car Show, and annual celebrations such as the seasonal Christmas on Canal Street and the Art Fiesta, an outdoor festival that has been a fixture for more than 50 years.

The New Smyrna Beach Antique Mall (new Smyrna Antiques.com) features roughly a dozen rooms laden with vintage toys, sports memorabilia, antique furniture, musical instruments and other treasures. Temptations range from a 1960s catcher's mitt, reasonably priced at \$25, to an intricately hand-carved chess set from Chile, at more than 10 times that much.

The mainland also is home to the Atlantic Center for the Arts, a nonprofit, multidisciplinary artist residency center nestled in a 69-acre ecological preserve off U.S. Highway 1. The center presents a yearlong slate of performances, discussions and art exhibits by its visiting Master Artists, a roster that includes writers, poets, musicians, filmmakers and visual artists. Most of the events are free.

Unhurried exploration

When the Loop turns toward the beachside again, the South Causeway leads to the scenic vistas and salty air of South Atlantic Avenue (State Road A1A). It's only 7 miles until the road dead-ends at the gates to Canaveral National Seashore and its unspoiled stretches of sand and surf at the southern tip of New Smyrna Beach.

The park has more than 1,000 plant species and 310 bird species, including Southern bald eagle and Florida scrub-jay. Loggerhead, green and leatherback sea turtles also have been spotted.

On the city's north end, there's yet another unspoiled stretch of beach at Smyrna Dunes Park, a pet-friendly, 73-acre park that features a 2-mile boardwalk with views of the Indian River, Ponce Inlet — and its historic lighthouse — and the Atlantic Ocean. Admission at both parks is \$5.

Distinctive dining and drinking

When it's time for a break from all that exploration, New Smyrna Beach offers impressive options for dinner and drinks.

Less than a mile from the Canaveral Seashore entrance on South Atlantic Avenue, J.B.'s Fish Camp is a quintessential Old Florida spot for steamed oysters, fried grouper sandwiches and beer on an outdoor deck where dolphin sightings aren't uncommon.

Another good spot to watch dolphins and the occasional passing sailboat is The Grille at Riverview, where dinner entrees such as yellowfin tuna are served at tables with a sunset view of the Indian River.

There are plenty of memorable casual spots, too.

At the Taco Shack, a blink-and-you-miss-it lunch spot on North Dixie Freeway, dishes such as the Beachin' Burrito and Gnarly Nachos are delivered to shaded wooden tables in the whimsically decorated surfers' hangout.

More adventurous visitors might enjoy the unvarnished vibe of The Last Resort, just north on U.S. 1 in Port Orange. The bar is infamous for its connection with serial killer Aileen Wuornos, who was arrested there in 1991. Her mug shot watches over the bar, still a favorite during annual Bike Week celebrations.

If you'd rather look at the ocean, there's an earthy waterfront vibe at Toni & Joe's Patio, just south of the beachfront boardwalk on Flagler Avenue. It's only a short walk from the bar to The Breakers, where award-winning burgers always go well with a beer.

Call it a cheeseburger in paradise.

jcabbott@tribune.com or 407-420-6213

New Smyrna Beach

What: A beach destination nestled along the Indian River and the Atlantic Ocean in southern Volusia County, New Smyrna Beach offers a quieter alternative to the more party-oriented vibe of Daytona Beach to the north and Cocoa Beach to the south. By car, Orlando is about 60 miles to the southwest.

Getting there: By car, take the State Road 44 exit off Interstate 4 or I-95 and head east. For air passengers, the city is close to Daytona International Airport (a 25-minute drive), Orlando International Airport (1-hour drive) and Orlando-Sanford International Airport (40-minute drive).

Accommodations and activities: New Smyrna Beach offers 13 miles of white-sand beach, and driving is allowed on much of it. Traffic-free zones are north of the jetty of Smyrna Dunes Park and from 27th Avenue South to the Volusia County line. Accommodations include most chain hotels, condominiums and independently owned inns.

Online: nsbfla.com

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City of New Smyrna Beach

June 9, 2014

MEMO TO:

THOMAS DURRANCE, Halifax Paving Inc
MICHAEL MOHLER, Engineer
GEORGE MARKERT, Police Chief
DAVID MCCALLISTER, Fire Chief
RANDY WALTER, Utilities Commission
DEREK WAINSCOTT, Utilities Commission
JAMES TIFFANY, Utilities Commission
MIGUEL RODRIGUEZ, Utilities Commission
STUART HUGHES, Utilities Commission
N. WHITE, Utilities Commission
GAY HILL, AT&T
JOHNNY HILL, Florida Public Utilities
BEN TWYMAN, Brighthouse Networks
KHALID RESHEIDAT, Asst. City Manager
JEFF GOVE, Planner I
GAIL HENRIKSON, Planning Manager
MICHAEL KNOTEK, Chief Building Official
DON SNELL, Fire Marshal
MICHELLE UPDIKE, Capital Project Mgr
JESSE MEYERS, Civil Engineer

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dwaincott@ucnsb.org
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mrodriguez@ucnsb.org
shughes@ucnsb.org
nwhite@ucnsb.org
gh3732@att.com
jhill@fpuc.com
ben.twyman@mybighthouse.com
email
email
email
email
email
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email

FROM: Kyle Fegley, City Engineer 

SUBJECT: Colony Park Roadway Extension

This notice is to confirm the Pre-construction Meeting that has been scheduled for the referenced project on **Thursday, June 12, 2014 at 2:00 p.m.** The meeting will be held in the **City Commission Chambers, 210 Sams Ave, New Smyrna Beach, Florida**. This meeting is to coordinate the site and construction work for this project. All site and underground utility subcontractors should also be present at this meeting.

Should there be a problem with this scheduled time, please call my office at (386) 424-2168 as soon as possible to advise me of the conflict. Thank you.

KWF/dap

cc: Pam Brangaccio, City Manager



Environmental Consulting & Technology, Inc.

June 5, 2014
ECT Project No.: 130320-0400

Ms. Rhonda Walker
Airport Manager
City of New Smyrna Beach
602 Skyline Drive
New Smyrna Beach, Florida 32168

and

Ms. Kathryn West
Florida Department of Environmental Protection
Central District-Waste Management Program
3319 Maguire Blvd, Suite 232
Orlando, Florida 32803

RE: Site Monitoring/Closure Plan
504 Industrial Park Avenue Property
504 Industrial Park Avenue
New Smyrna Beach, Florida 32168
Site ID No.: COM_308511

Dear Ms. Walker and Ms. West:

Environmental Consulting & Technology, Inc. (ECT) is pleased to submit this Site Monitoring and Closure Plan (Plan) for the property located at 504 Industrial Park Avenue, New Smyrna Beach, Florida. The purpose of the Plan is to confirm the absence of impacts on adjacent properties relating to the discharge associated with the 504 Property and present the closure strategy for this facility. The technical elements of this Plan have been prepared according to the discussion between Jorge Caspary, Director of Waste Management Florida Department of Environmental Protection (FDEP), the City of New Smyrna Beach, and ECT on Thursday, February 13, 2014.

BACKGROUND

As part of a due diligence investigation, preliminary environmental assessment activities were conducted by Universal Engineering Sciences, Inc. (UES) at the subject site in January 2010. The preliminary investigation consisted of the installation of soil borings and temporary monitoring wells for purposes of field screening and analytical sample collection. The soil borings were installed to the north and south of each building, and in the vicinity of the hydraulic pump and lift station at the eastern-most building. Temporary monitoring wells were installed near the southern portion of the eastern-most building. The soil laboratory analytical results reported total petroleum hydrocarbons (TPH) con-

707 East 3rd Ave.
New Smyrna
Beach, FL
32169

(386)
427-0694

FAX (386)
427-0889

centrations at 1,380 milligrams per kilogram (mg/kg), above the applicable FDEP soil cleanup target level (SCTL) for direct exposure (460 mg/kg). The groundwater laboratory analytical results reported constituent concentrations of TPH at the TMW-2 at a concentration of 33 micrograms per liter (ug/L), below the applicable FDEP groundwater cleanup target level of 5,000 ug/l. All other constituents analyzed for from both the soil and groundwater samples collected were reported to be below all applicable cleanup target levels and laboratory method detection limits.

To both confirm and delineate the extent of impacts at the Site, ECT completed a Phase II Environmental Site Assessment (ESA) consisting of soil boring and temporary monitoring well installations for purposes of analytical sample collection. The data collected during ECT's ESA indicated that TPH and TPH Fraction C₁₁-C₂₂ were present in the soils at concentrations in exceedance of applicable FDEP cleanup target levels, and that the impacted soils appeared to be localized to the eastern portion of the site underneath the eastern-most bay area. The groundwater analytical results reported all constituents analyzed for below their applicable cleanup target levels. ECT submitted the field methodologies and results of the ESA on December 20, 2011. Comments were issued by the FDEP on February 15, 2012 and a response to comments letter was issued by ECT on March 12, 2012.

A review letter was issued by the FDEP on May 10, 2012, stating that additional soil and groundwater analyses were necessary to complete the assessment. In April of 2013, ECT personnel oversaw the installation of soil borings SB-21 through SB-24, the installation of permanent monitoring well (MW-1), and collected soil and groundwater samples for laboratory analysis. Following a discussion of the laboratory results, it was recommended by the FDEP during a June 4, 2013 conference call that soil sample collection around the perimeter of the eastern-most garage should be conducted. In addition, FDEP recommended collecting an additional groundwater sample from monitoring well MW-1.

On June 19, 2013, ECT mobilized to the site to conduct the additional assessment work. Four soil borings, SB-25 through SB-28, were installed around the perimeter of the eastern-most garage and samples collected for field screening and laboratory analysis. Prior to the collection of a groundwater sample from monitoring well MW-1, a depth to water measurement was collected. Using an oil-water interphase probe, it was discovered that approximately 1.75 feet of free product was present in the 3/4-inch diameter well. Based upon previously collected site assessment data, it was determined that a rise in groundwater elevation (approximately three feet) had caused the water column in this area to rise above the organic silty-clayey mixture into the shallower silty-sandy subsurface layer. It was hypothesized that the product observed at monitoring well MW-1 on June 19, 2013 may be present in this upper subsurface layer of strata and when the groundwater rose above the more permeable silty-clayey layer, it came into contact with the product and was able to be observed due to the screened interval of the monitoring well.

The soil field screening data collected during the additional assessment work in 2013 indicated that net organic vapor levels were present at all sampled locations. Based upon a comparison of the net vapor levels to the analytical data, a positive correlation between the two is not apparent, possibly related to the presence of organic-rich (peat) soils present.

The soil analytical collected data throughout the assessment indicated that TPH and TPH Fraction C₁₁-C₂₂ are present in the soils at concentrations in exceedance of applicable FDEP SCTLs in the immediate vicinity of the hydraulic lift in the eastern-most garage at the SB-23 and former SB-14 boring locations.

The soil screening and sampling conducted along the building perimeter on July 19, 2013 served to delineate the horizontal soil impacts and confirm that impacted soils are limited in area. It was concluded that the impacted soil appears to encompass less than 500 square feet in area.

Groundwater analytical results from sampling conducted in 2010, 2011 and early 2013 indicated that TPH, was below its applicable GCTL.

In September 2013, three LNAPL recovery events at MW-1 were conducted at one-week intervals. In each event, three cycles of LNAPL/fluids removal and recovery were completed. In all, approximately 0.5 gallons of LNAPL and less than 5 gallons of contact water were recovered. The LNAPL has only been observed at well MW-1 and was observed to be of limited horizontal extent and does not appear to be migrating. Nine cycles of LNAPL pump-down and recovery were completed, and on average approximately 0.06 gallons of LNAPL were recovered per cycle. The LNAPL did not appear to be migrating, and the ISR work efforts conducted to date indicated continued LNAPL recovery did not appear to be technologically feasible.

On February 5, 2014 a site visit was conducted by the Central District FDEP, ECT, and the City of New Smyrna Beach. During the site visit, the Central District FDEP recommended that four monitoring wells be installed around the perimeter of the building to ascertain groundwater flow, and to investigate the potential of off-site product migration.

Based upon previous discussions conducted between the City of New Smyrna Beach and Mr. Jorge Caspary, Director of Waste Management – FDEP, a conference call was held on February 13, 2014 to discuss options regarding site assessment and closure of the 504 Industrial Park Avenue property. During the conversation, a plan was established for site monitoring and closure consistent with the City of New Smyrna Beach's existing and planned land use at this facility. The plan is based upon the November 1, 2013 FDEP Memorandum titled *Site Closure with Conditions* (Attachment A).

This letter summarizes the proposed Site Monitoring and Closure strategy for the 504 Industrial Park Avenue property located in New Smyrna Beach, Florida.

EXISTING/PLANNED GOVERNMENTAL INSTITUTIONAL CONTROLS

According to the referenced November 1, 2013 FDEP Memorandum, governmental controls that impose restrictions on land use or resource use areas are a form of institutional control available to site owners which do not require a restrictive covenant to be placed on the property. The site owner, the City of New Smyrna Beach, is currently updating the Master Plan for the Municipal Airport. As indicated in the letter provided by the City of New Smyrna Beach (Attachment B), the updated Master Plan will include restrictions regarding the use of groundwater on Airport properties, which includes the subject site 504 Industrial Park Avenue. Once in place, this governmental control will serve as an institutional control for the property in regards to groundwater usage.

GROUNDWATER FLOW DIRECTION

The parcels adjacent the 504 Industrial Park Avenue property to the east and northeast across Airway Circle house seven monitoring wells/piezometers used as monitoring locations for the former New Smyrna Beach Airport Landfill. Based upon available data collected during the period of groundwater monitoring for these parcels, groundwater in the area appeared to flow in an east-northeasterly direction. For reference, copies of groundwater flow maps from 1999, 2000, and 2001 are provided in Attachment C.

PROPOSED GROUNDWATER MONITORING PLAN

To confirm the absence of off-site migration of impacts relating to the discharge associated with the 504 Industrial Park Avenue Property, existing wells located down-gradient will be monitored on an annual basis for concentrations of total petroleum hydrocarbons (TPH), extractable petroleum hydrocarbons (EPH), and volatile petroleum hydrocarbons (VPH). As depicted on Figure 3, wells MW-1, MW-5, MW-11, and MW-12 will be used for monitoring purposes. Following each monitoring event, an Annual Groundwater Monitoring Report will be submitted which will include the field methodologies and results of the monitoring activities conducted. If two consecutive sampling events confirm that the impacted groundwater area is stable or shrinking, ECT will recommend cessation of monitoring. The groundwater use restriction will remain in effect.

Site Monitoring/Closure Plan
504 Industrial Park Avenue Property
Site ID No.: COM_308511
June 5, 2014
Page 5

CLOSURE

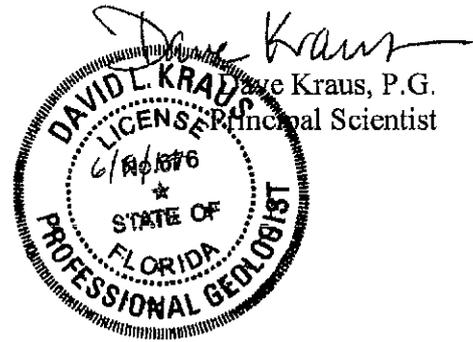
Should you have any questions or require additional information regarding this Report, please feel free to contact the undersigned at 386-427-0694 (Ms. Mellring) or 407-903-0005 (Mr. Kraus).

Sincerely,

ENVIRONMENTAL CONSULTING & TECHNOLOGY, INC.


Sarah M. Mellring
Senior Associate Scientist

Attachments



ATTACHMENT A



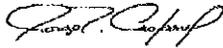
FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

Bob Martinez Center
2600 Blair Stone Road
Tallahassee, Florida 32399

RICK SCOTT
GOVERNOR
HERSCHEL T. VINYARD JR.
SECRETARY

MEMORANDUM

TO: District Directors
Divisional Program Administrators
Contracted County Petroleum Programs
Site Owners
Interested Parties

FROM: Jorge R. Caspary, P.G. 
Director, Division of Waste Management

SUBJECT: Site Closure with Conditions

DATE: November 1, 2013

This is written to address concerns expressed with regards to the “Site Rehabilitation Completion Order with Condition pursuant to Chapter 62-780, F.A.C. (contamination remains & a restrictive covenant must be recorded) or LSSI NFA or SRCO” option in the Low Scored Site initiative Closure Selection form. I wish to emphasize that site closure with conditions is codified in Chapter 62-780, F.A.C., and is a form of site closure *strictly based on voluntary acceptance by the site owner. The Department cannot and will not obligate or force a site owner to close a site with conditions.* In addition, I also want to clarify the circumstances whereby an owner may be able to close a site without a restrictive covenant which come by deed or title to the property.

Institutional Controls (ICs) are defined in Section 376.301(22) and 376.79(10), Florida Statutes as “the restriction on use of, or access to, a site to eliminate or minimize exposure to petroleum products chemicals or concern, drycleaning solvents, or other contaminants. Such restrictions may include, but are not limited to, deed restrictions, restrictive covenants (RC) or conservation easements.” ICs are an essential component in the Department’s long-term strategy to close sites under managed risk because they reduce exposure to contamination by limiting land or resource use and guide human behavior at a site while allowing re-development and land transfer to proceed without a reduction in the levels of protection to human health and the environment.

Based on the applicable statute, and in order to achieve site closure with conditions, site owners have at their disposal several forms of ICs that are acceptable to prevent or reduce exposure to contamination. Examples of ICs are deed restrictions, restrictive covenants, and conservation easements. Likewise, examples of ICs that *do not require a restrictive covenant* are governmental controls that impose restrictions on land use or resource use. Typical examples of other forms of ICs for groundwater at a site include groundwater delineated areas under Chapter 62-524, F.A.C., county or municipal ordinances

Site Closure Concerns

Page 2

November 1, 2013

prohibiting the installation of potable water wells in urban areas or mandating that any new potable well be connected to the county or municipal water delivery system, groundwater classified as undrinkable, and prohibition on installation of wells in potable wellhead protection areas under Chapter 62-521, F.A.C. When using existing governmental controls to close a site, a site owner *is not required* to place a restrictive covenant by deed or title to the property if the governmental control achieves the necessary degree of restriction on access to contaminated media.

I encourage site owners and responsible parties considering closure of their sites with conditions to contact me at Jorge.caspary@dep.state.fl.us with any questions or inquiries regarding site closure with or without conditions. I also hope that the above clarification provides site owners and interested parties our reassurances that the Department intends to work collaboratively and expeditiously in all matters related to achieving site closure with or without conditions.

ATTACHMENT B



City of New Smyrna Beach

Office of the Airport Manager

June 4, 2014

Ms. Kathryn West
Florida Department of Environmental Protection
Central District-Waste Management Program
3319 Maguire Blvd, Suite 232
Orlando, Florida 32803

RE: Airport Property – Use/Access Restrictions
Airport Master Plan
504 Industrial Park Avenue
New Smyrna Beach, Florida 32168
Site ID No.: COM_308511

Dear Ms. West:

The New Smyrna Beach Municipal Airport would like to provide you with the following information regarding the 504 Industrial Park Avenue Property, located within the New Smyrna Beach Municipal Airport (Airport) industrial park. The Airport is currently in the initial phase of preparing our Master Plan Update. We intend to include in the Master Plan Update verbiage regarding use and access restrictions associated with properties located within the airport industrial park, including the 504 Industrial Park Avenue Property. More specifically, these use and access restrictions will include a groundwater use restriction along with the prohibition of the installation of potable water wells within the City-owned Airport property. For the sake of the Florida Department of Environmental Protection (FDEP), the restrictions on the land and groundwater resources of the properties included in the Master Plan Update, will be categorized as governmental controls (a form of institutional control).

Upon completion of the updated Master Plan, we will forward a copy of this document to your office.

Should you have any questions regarding the information contained herein, please feel free to contact me at 386-424-2199.

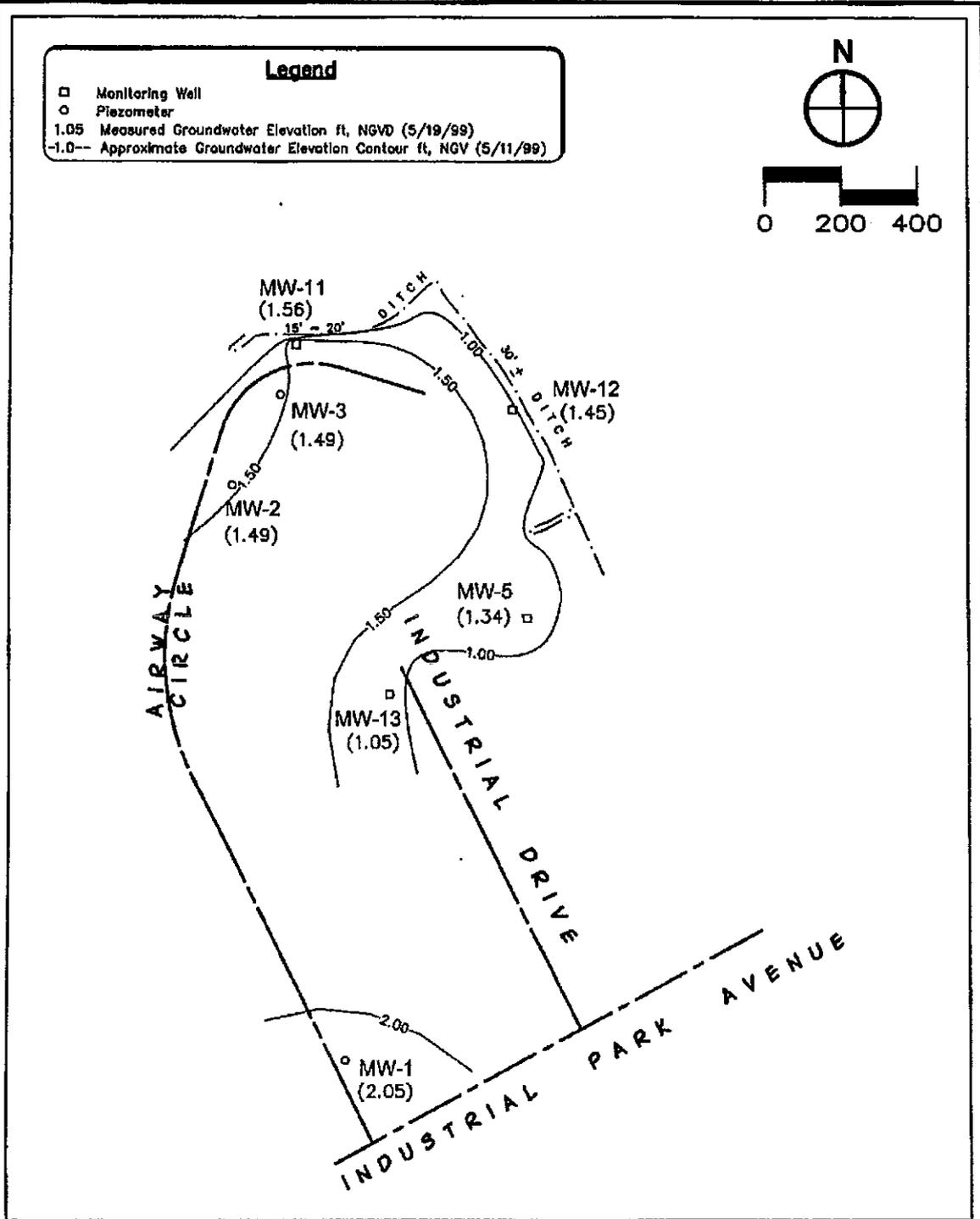
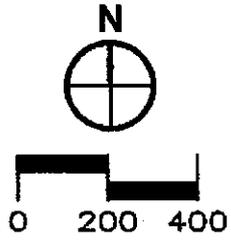
Sincerely,

Ms. Rhonda Walker
Airport Manager
City of New Smyrna Beach

ATTACHEMENT C

Legend

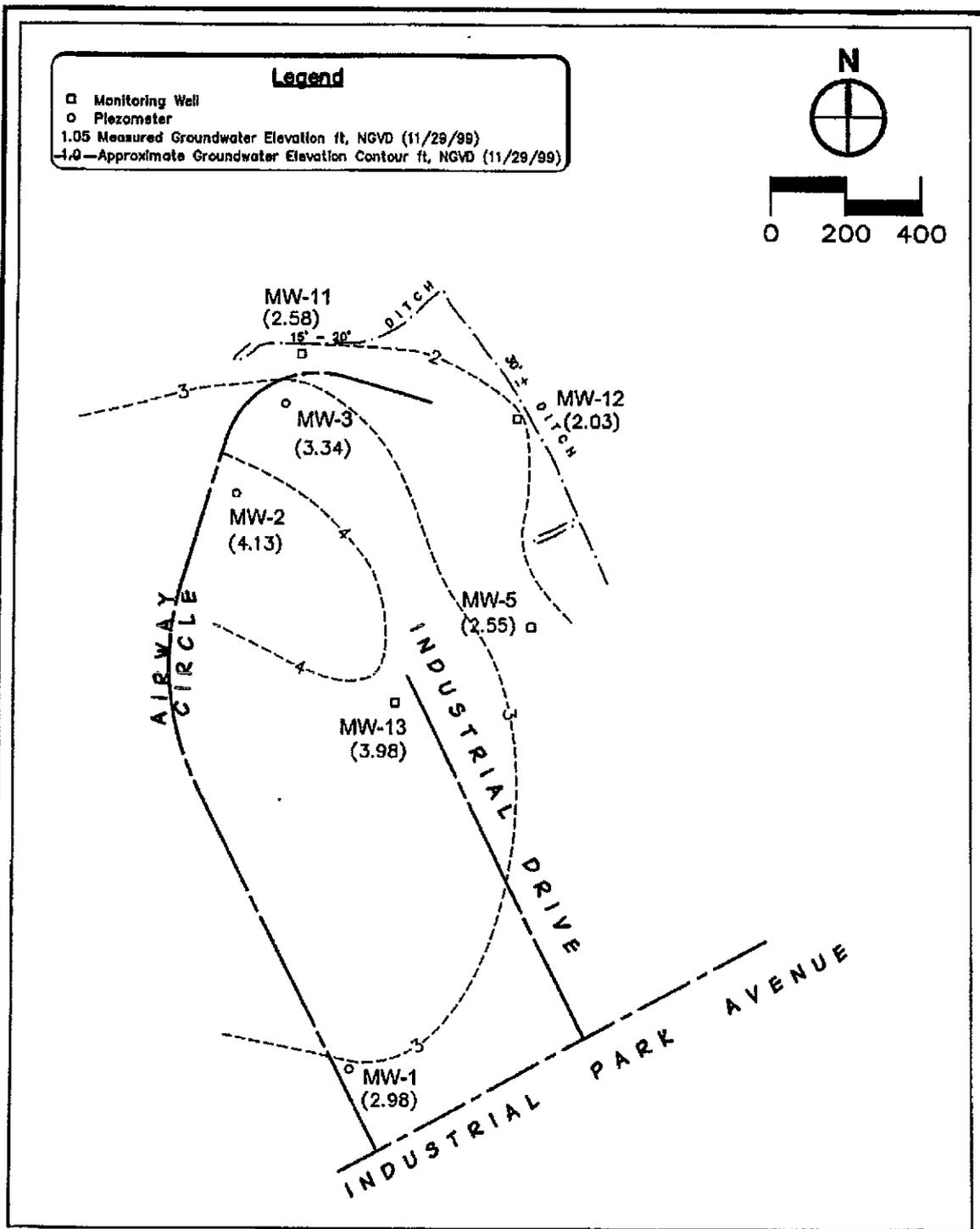
- Monitoring Well
- Piezometer
- 1.05 Measured Groundwater Elevation ft, NGVD (5/19/99)
- 1.0- Approximate Groundwater Elevation Contour ft, NGV (5/11/99)



2018080004 - R31 Ch 188004.27 - Landfill Remediation Monitoring Program GWSUB WITH CONTOUR MAP.DWG, Apr 97, 2002 - 4:38pm, by rmlsny



Figure III-1
Groundwater Contour Map - 5/19/99
New Smyrna Beach Airport Landfill - Industrial Park Site



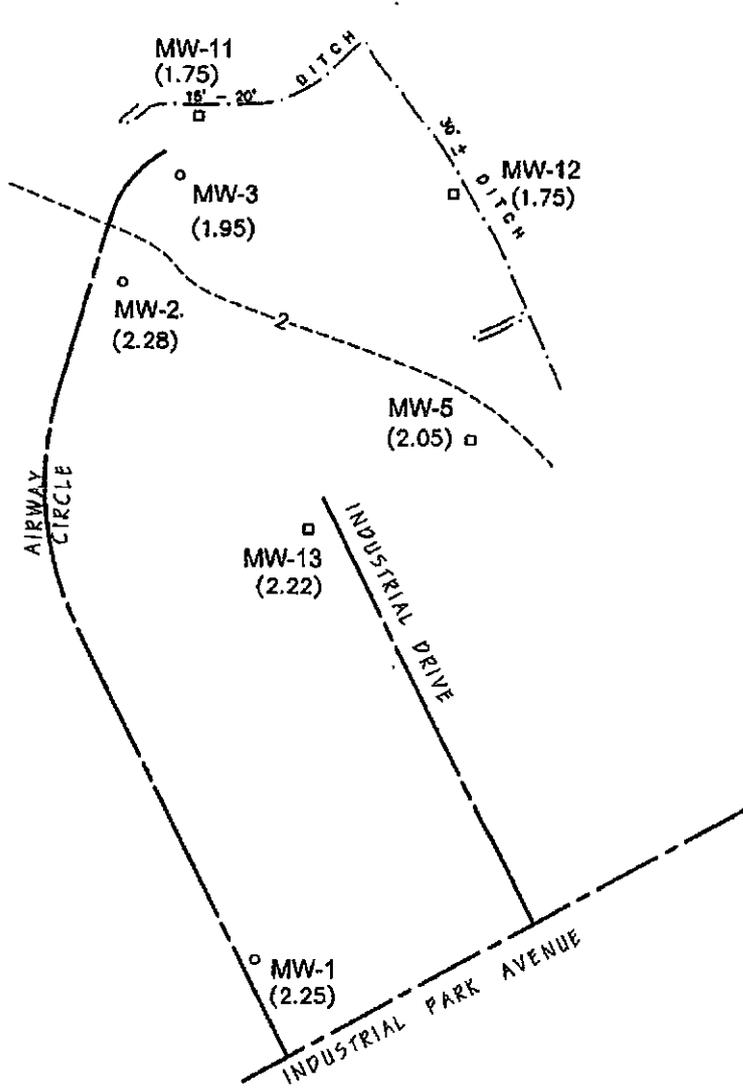
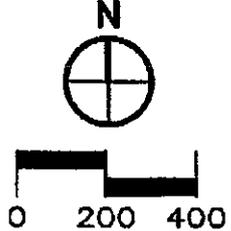
2010080004 - 1050 D:\projects\27 - Landfill Remediation Monitoring Project\GIS\Map\112999\112999.dwg, 11/29/99, 11:29 AM, by msl/mly



Figure III-3
 Groundwater Contour Map - 11/29/99
 New Smyrna Beach Airport Landfill - Industrial Park Site

Legend

- Monitoring Well
- Piezometer
- 1.05 Measured Groundwater Elevation ft, NGVD (11/15/00)
- 1.0—Approximate Groundwater Elevation Contour ft, NGVD (11/15/00)



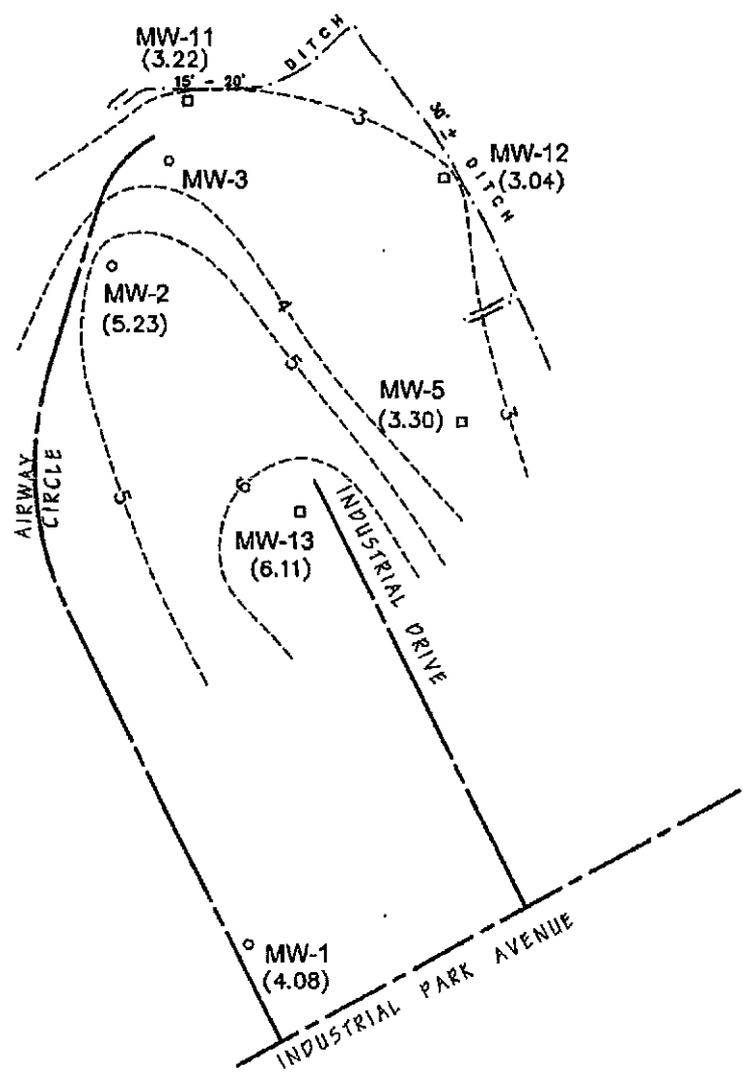
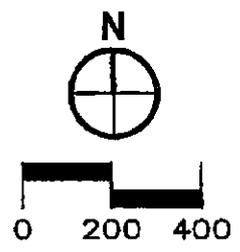
11/15/00 - USB City 11/15/00 - Landfill Groundwater Monitoring Program 11/15/00 with Contour Map Data.DWG, Aug 07, 2003 - 2:08pm by rmlwmy



Figure III-7
 Groundwater Contour Map - 11/15/00
 New Smyrna Beach Airport Landfill - Industrial Park Site

Legend

- Monitoring Well
- Piezometer
- 1.05 Measured Groundwater Elevation ft, NGVD (11/13/01)
- 1.0—Approximate Groundwater Elevation Contour ft, NGVD (11/13/01)



Revision: 105 DW 0803.27 - 1998 Groundwater Monitoring Program Update with Contour Map 1201 DWG, Aug 07, 2003 - design by reviewer



Figure III-11
 Groundwater Contour Map - 11/13/01
 New Smyrna Beach Airport Landfill - Industrial Park Site

RatingsDirect®

Summary:

New Smyrna Beach, Florida; Appropriations; General Obligation

Primary Credit Analyst:

Hilary A Sutton, New York (1) 212-438-7093; hilary.sutton@standardandpoors.com

Secondary Contact:

Richard J Marino, New York (1) 212-438-2058; richard.marino@standardandpoors.com

Research Contributor:

Danielle A Messler, Boston (617) 530-8322; danielle.messler@standardandpoors.com

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Rationale

Outlook

Related Criteria And Research

Summary:

New Smyrna Beach, Florida; Appropriations; General Obligation

Credit Profile

New Smyrna Beach

Unenhanced Rating

AA-(SPUR)/Stable

Upgraded

New Smyrna Beach GO bnds

Unenhanced Rating

AA(SPUR)/Stable

Upgraded

Many issues are enhanced by bond insurance.

Rationale

Standard & Poor's Ratings Services raised by one notch its underlying rating (SPUR) on New Smyrna Beach, Fla.'s general obligation (GO) bonds to 'AA' from 'AA-' and its rating on the appropriation debt to 'AA-' from 'A+'. The upgrade is based on our local GO criteria released Sept. 12, 2013. The outlook on both ratings is stable.

The GO bonds are secured by the city's full faith and credit. The city has agreed to budget for and appropriate non-ad valorem revenues to pay debt service on the capital improvement bonds.

The rating reflects our assessment of the following factors:

- We view New Smyrna Beach's economy as strong, with per capita market value and projected per capita effective buying income at about \$107,200 and 112% of the national average, respectively. Volusia County's 2013 unemployment rate was 7.3%, which is close to the state and national averages.
- We believe New Smyrna Beach's budgetary flexibility is very strong, with available reserves at 43.7% of operating expenditures in fiscal 2013. The city's formal reserve policy requires 25% of budgeted expenditures, less capital outlay and transfers out, in unassigned fund balance. Management has indicated no major plans to draw down on these reserves, and we expect fund balance will remain above 30% in the medium term. We also believe that the city has significant room under the state's tax cap, which provides additional budgetary flexibility.
- Budgetary performance is adequate overall, with a 2.9% surplus for the general fund and a deficit of 3.3% for the total governmental funds in fiscal 2013, after adjusting for expenditures financed by bond proceeds. Year-to-date revenues and expenditures are trending as budgeted. Management expects a small surplus but cautions that it is still too early to project results for the current fiscal year ending Sept. 30, 2014.
- New Smyrna Beach's management conditions are adequate, in our opinion, with "standard" financial practices under our Financial Management Assessment methodology. The city completes a five-year forecast that includes historical trend analysis, sales tax forecasts, and provides formal quarterly reports to the commission.
- We believe very strong liquidity supports New Smyrna Beach's finances, with total government available cash at 14.6% of total government fund expenditures and at 1.5x debt service. In our view, the city has strong access to capital markets to provide for liquidity needs if necessary.
- The debt and contingent liability profile is adequate. Total governmental fund debt service to total governmental

fund expenditures and net direct debt to total governmental funds revenue are 9.7% and 91.7%, respectively. Amortization is rapid, with 65.6% of principal retired within 10 years.

- The city administers three separate pension plans for employees, police, and fire, and fully funded each of the required contributions in fiscal year 2013. New Smyrna Beach also provides other postemployment benefits (OPEB) to retirees, which it funds on a pay-as-you-go basis. Pension and OPEB contributions totaled 7.2% of total governmental funds expenditures in fiscal year 2013.
- We consider the Institutional Framework score for Florida municipalities strong.

Outlook

The stable outlook reflects Standard & Poor's view of the city's very strong budgetary flexibility and liquidity, which are supported by strong budgetary performance. We could lower the rating if the city's financial performance or flexibility declined. However, we do not expect to change the rating within our two-year time frame.

Related Criteria And Research

Related Criteria

USPF Criteria: Local Government GO Ratings Methodology And Assumptions, Sept. 12, 2013

Related Research

S&P Public Finance Local GO Criteria: How We Adjust Data For Analytic Consistency, Sept. 12, 2013

Complete ratings information is available to subscribers of RatingsDirect at www.globalcreditportal.com. All ratings affected by this rating action can be found on Standard & Poor's public Web site at www.standardandpoors.com. Use the Ratings search box located in the left column.

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